



COUNTY OF LOS ANGELES  
OFFICE OF THE COUNTY COUNSEL

648 KENNETH HAHN HALL OF ADMINISTRATION  
500 WEST TEMPLE STREET  
LOS ANGELES, CALIFORNIA 90012-2713

TELEPHONE  
(213) 974-1801  
FACSIMILE  
(213) 626-7446  
TDD  
(213) 633-0901

ANDREA SHERIDAN ORDIN  
County Counsel

August 19, 2011

TO: SUPERVISOR MICHAEL D. ANTONOVICH, Mayor  
SUPERVISOR GLORIA MOLINA  
SUPERVISOR MARK RIDLEY-THOMAS  
SUPERVISOR ZEV YAROSLAVSKY  
SUPERVISOR DON KNABE

FROM: ANDREA SHERIDAN ORDIN *A*  
County Counsel

RE: **Consideration of Plan A3 Amended – Voting Rights Act  
Compliant A3 Amended**

The following is a summary of Plan A3 Amended – Voting Rights Act Compliant A3 Amended, as submitted by Supervisor Don Knabe.

**1. Plan Summary:** This plan is a revision of the Boundary Review Committee ("BRC") Recommended Plan A2, as introduced by Supervisor Knabe at the Board of Supervisor's meeting on August 9, 2011. The plan also reflects a subsequent amendment on August 16, 2011, by Supervisor Knabe to move Westchester. This plan proposes to reassess 96 redistricting units (RDUs) which make up 12 whole or partial communities. The moves of these areas are summarized on page 3, and are further detailed on pages 8-13 of the *Report on Proposed Redistricting Plan – Plan A3 Amended*. The relevant summary page (page 3) is enclosed here as Attachment 1.

**2. Population Deviation:** The total population deviation in the proposed plan is 1.57 percent.

**3. Number of People Moved:** This plan reassesses 277,283 people among the five districts. The total population moved to and from each district is summarized on page 7 of the *Report on Proposed Redistricting Plan – Plan A3 Amended*. The relevant page is enclosed here as Attachment 2.

**4. Deferred/Advanced Voting:** County supervisors are elected to staggered four-year terms. The First and Third Districts elect supervisors at each general election at which the Governor is to be elected (i.e. 2010, 2014, 2018). The Second, Fourth and Fifth Districts elect supervisors at each election which the President appears on the ballot (i.e. 2008, 2012, 2016, etc.). Countywide, 2.3 percent of constituents in the County will be affected by deferral or advancement under this plan. A table containing deferral and advancement information is enclosed here as Attachment 3 and is summarized below.

#### *Advancement*

Voters who will be reassigned from the First and Third Districts into the Second, Fourth or Fifth Districts, will have an opportunity to vote for a County supervisor twice in four (4) years (2010, 2012), thus advancing their right to vote for a supervisor.

In the Benchmark First District, 84,065 constituents will be reassigned to either the Second, Fourth or Fifth Districts. As a result of this proposed plan, 4.4 percent of all constituents, 4.7 percent of the citizen voting age population (CVAP), and 4.8 percent of registered voters in the Benchmark First District are advanced.

In the Benchmark Third District, no constituents will be reassigned to either the Second, Fourth or Fifth Districts.

#### *Deferment*

Voters who will be reassigned from the Second, Fourth and Fifth Districts into the First and Third Districts, will not have the opportunity to vote for a County supervisor until 2014. For those reassigned voters, six (6) years will have passed since they last had the opportunity to vote for a supervisor.

In the Benchmark Second and Fourth Districts, no constituents will be reassigned to either the First or Third Districts.

In the Benchmark Fifth District, 142,356 constituents will be reassigned to either the First or Third Districts. As a result of this proposed plan, 6.8 percent of all constituents, 6.9 percent of the CVAP, and 6.9 percent of registered voters in the Benchmark Fifth District are deferred.

**5. Citizen Voting Age Population (CVAP):** The CVAP information per district is summarized on page 27 of the *Report on Proposed Redistricting Plan – Plan A3 Amended*. The relevant page is enclosed here as Attachment 4.

**6. Incumbency:** This plan does not displace any supervisor from his/her district.

**7. Contiguity/Compactness:** All five supervisorial districts are contiguous and are reasonably compact.

**8. City/Community Splits:** The following cities/communities that are newly split as a result of this plan are:

<u>City/Community</u>	<u>District Splits</u>
LA City – Westchester*	2 / 4
LA County – Claremont*	1 / 5
LA County – Covina Islands*	1 / 5
LA County – Rowland Heights <sup>1</sup> *	1 / 4

\* Previously split, but areas have now changed districts.

**9. City/Community Unified:** The following cities/communities that are now unified in one district as a result of this plan are:

<u>City/Community</u>	<u>Joined in Which District</u>
West Covina	1
LA City – Silverlake	1
LA County – Florence Firestone	2
LA County – South Whittier	4
LA County – West Whittier/Los Nietos	4

**10. Major Facilities Moved:** This plan moves major facilities out of their current districts. The facilities that are moved are:

<u>Facilities</u>	<u>Current District</u>	<u>New District</u>
West Covina Civic Center	5	1
West Covina Courthouse	5	1
El Parque Nuestro	1	2
Franklin D. Roosevelt Park	1	2

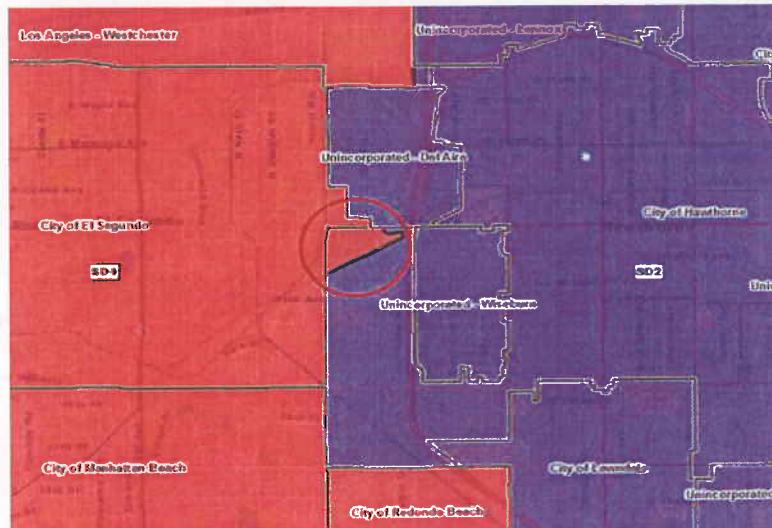
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<sup>1</sup> There remain two RDUs (RDUs 1209 and 1210) in the unincorporated area of Rowland Heights with zero population that are contained wholly within the First District. The Benchmark Plan A1 also has the same two RDUs with zero population in the First District.

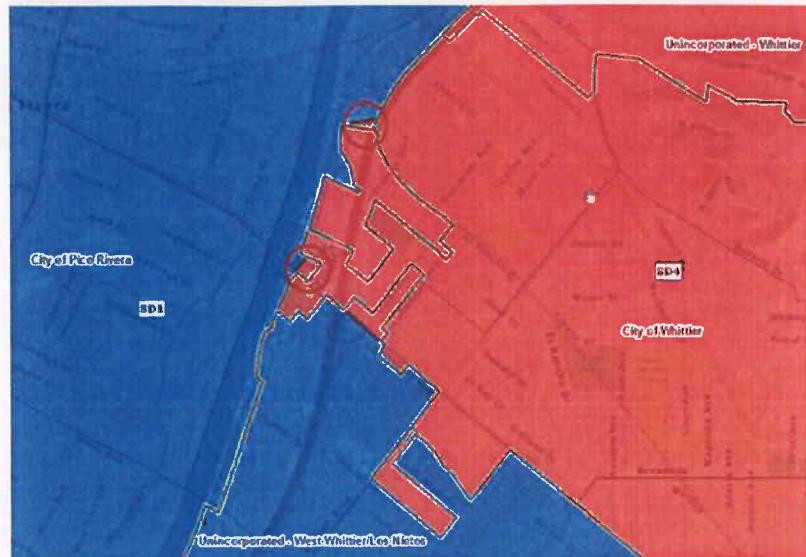
Mayberry Park	1	4
Sorensen Park	1	4
Stephen Sorensen Park	1	4
Public Library – Claremont Library	5	1
Public Library – Graham	1	2
Public Library – Los Nietos	1	4
Public Library – Sorensen Library	1	4
Public Library – West Covina Regional Library	5	1

**11. Staff Recommendation:** If this plan is adopted by the Board of Supervisors, County redistricting staff recommends that the Board consider adjusting minor anomalies within the plan. These adjustments will move areas with zero or negligible population to appropriate supervisorial districts, and eliminate "islands" within districts or the appearance of a resulting split in a city or unincorporated area. The following adjustments are recommended to Plan A3, and as illustrated below:

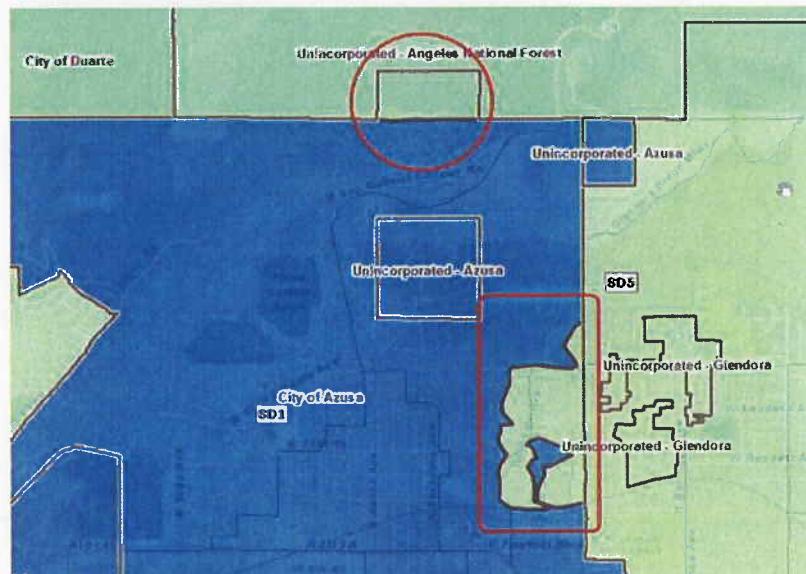
- i. Reassign that portion of Census Track 602302 currently in the City of Hawthorne and the Fourth District to the Second District, resulting in the City of Hawthorne entirely contained in the Second District (zero population impact).



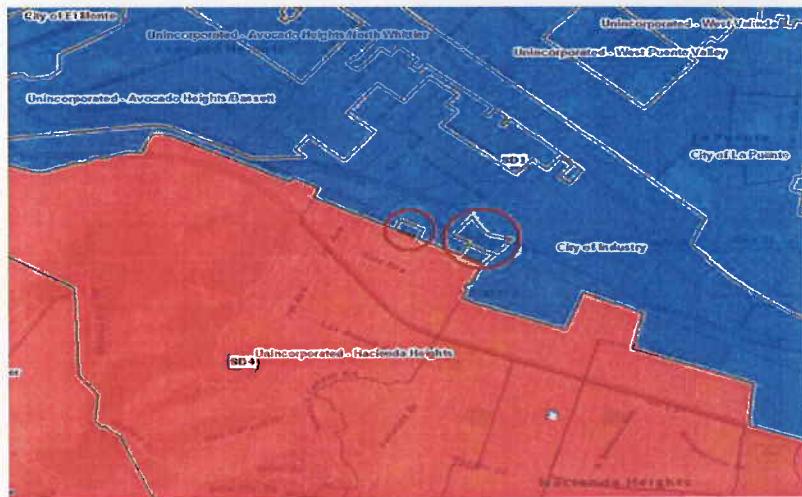
- ii. Reassign that portion of Census Tracks 500403 and 501200 currently in the City of Pico Rivera and the Fourth District to the First District, resulting in the City of Pico Rivera entirely contained in the First District (zero population impact).



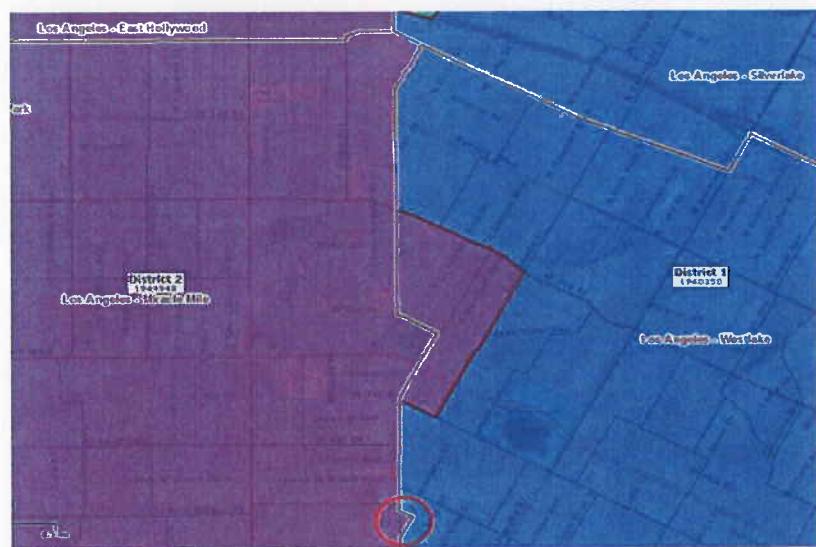
- iii. Reassign that portion of Census Tracks 930301, 400604, and 400800 currently in City of Azusa and the Fifth District to the First District, resulting in the City of Azusa entirely contained in the First District (295 population impact).



- iv. Reassign two separate portions of Census Track 408401 currently in the unincorporated area of Hacienda Heights (zero population impact) and the First District, plus that portion of Census Track 408202 currently in the unincorporated area of Avocado Heights/Bassett (26 population impact) and the First District, all to the Fourth District, resulting in the southern city boundary for the City of Industry being the same as the Supervisorial district boundary.



- v. Reassign that portion of Census Track 209510 currently in the City of Los Angeles (zero population impact) and the Second District, to the First District, to align with Census Bureau's track definition for 209510.



If you have questions concerning this matter, please contact me, Assistant County Counsel Judy W. Whitehurst at (213) 974-1921, Principal Deputy County Counsel Nancy M. Takade at (213) 974-1891, or Deputy County Counsel Truc L. Moore at (213) 974-4334.

ASO:NMT:TLM:sc

Enclosures

c: William T Fujioka  
Chief Executive Officer

Sachi A. Hamai, Executive Officer  
Board of Supervisors

# **ATTACHMENT 1**

# **Total Population Reassigned (*Moved*) by This Plan**

This redistricting plan reassigned the County's population per 2010 Census as shown below.

Population Moved "To" District...	Population Moved "From" District...					Total Population Moved
	1	2	3	4	5	
1	-	15,468	-	-	142,356	157,824
2	23,153	-	-	22,321	-	45,474
3	-	-	-	-	-	-
4	60,912	13,073	-	-	-	73,985
5	-	-	-	-	-	-
<b>Total Population Moved</b>	<b>84,065</b>	<b>13,073</b>	<b>15,468</b>	<b>22,321</b>	<b>142,356</b>	<b>277,283</b>

NOTES:

1. The data source for this table is the Census Bureau's 2010 Census: Public Law 94-171 Redistricting Data.
2. Each row depicts the number of persons who live in areas that would be assigned to the row's district.
3. Each column depicts the number of persons who live in areas that would be assigned to the column's district.
4. The shaded cells are not applicable: same "from" and "to" districts.
5. The bottom row depicts the total population **moved FROM each district**, and the countywide total moved.
6. The right-most column depicts the total population **moved TO each district**, and the countywide total moved.

## **ATTACHMENT 2**

## **Communities & Total Population Reassigned (Moved) by This Plan**

This redistricting plan reassigns the County's population per 2010 Census as shown below.

Ref#	BENCH-MARK	PROPOSED	DISTRICT			Ref#	BENCH-MARK	DISTRICT			TOTAL POPULATION MOVED	TOTAL POPULATION MOVED	MOVED COMMUNITY
			M	R	E			O	V	S			
1	5	1	35,065	A	W	Claremont	7	5	1	422	P	S	LACounty - Claremont
2	1	4	16,223	A	W	Santa Fe Springs	8	5	1	822	P	S	LACounty - Covina Islands
3	5	1	106,047	P	W	West Covina	9	1	2	23,153	P	W	LACounty - Florence/Freestone
4	3	1	15,468	P	W	LaCity - Silverlake	10	1	4	5,772	P	S	LACounty - Rowland Heights
5	2	4	13,073	P	S	LaCity - Westchester	11	1	4	17,525	P	W	LACounty - South Whittier
6	4	2	22,321	P	S	LaCity - Westchester	12	1	4	21,392	P	W	LACounty - West Whittier/Los Nietos
277,283 Total Population Reassigned													

**NOTES:**

1. The data source for this table is the Census Bureau's 2010 Census: Public Law 94-171 Redistricting Data.
2. The column labeled "MOVED" indicates whether all "A" or only a portion "P" of the named community would be "MOVED" by this plan.
3. The column labeled "RESULT" indicates whether the move would result in having the named community be split "S" among or between multiple districts.
4. Or, the column labeled "RESULT" indicates whether the move would result in having the named community remain or become whole "W" within a single district.
5. The TOTAL POPULATION MOVED column depicts the number of persons who live in the reassigned area.

## **ATTACHMENT 3**

**Deferral/Advancement Voter Report  
Plan A3 Amended**

<b>Advanced Election</b>	Benchmark District	Total Pop.	% Total Pop.	Total CVAP	% Total CVAP	Total Reg. Voters	% Total Reg. Voters
District 1	-	84,065	4.4%	41,218	4.7%	33,127	4.8%
District 3	-	-	0.0%	-	0.0%	-	0.0%
<b>Total (Countywide):</b>	<b>84,065</b>	<b>0.9%</b>	<b>41,218</b>	<b>0.7%</b>	<b>33,127</b>	<b>0.7%</b>	

<b>Deferred Election</b>	Benchmark District	Total Pop.	% Total Pop.	Total CVAP	% Total CVAP	Total Reg. Voters	% Total Reg. Voters
District 2	-	-	0.0%	-	0.0%	-	0.0%
District 4	-	-	0.0%	-	0.0%	-	0.0%
District 5	142,356	6.8%	92,810	6.9%	73,019	6.9%	
<b>Total (Countywide):</b>	<b>142,356</b>	<b>1.4%</b>	<b>92,810</b>	<b>1.7%</b>	<b>73,019</b>	<b>1.6%</b>	

<b>Affected Constituents</b>	Benchmark District	Total Pop.	% Total Pop.	Total CVAP	% Total CVAP	Total Reg. Voters	% Total Reg. Voters
Los Angeles County	-	226,421	2.3%	134,028	2.4%	106,146	2.4%

**Note:** The "% Total..." columns are calculated by taking the affected total population, total citizen voting age population and total registered voter numbers from the proposed plan, and dividing by the respective district or countywide benchmark numbers listed in the appropriate tables in the Benchmark Plan Report.

## **ATTACHMENT 4**

# Voting Age Citizen by DOJ Race/Ethnicity Categories from American Community Survey

This redistricting plan distributes the County's Voting Age Citizen Population per ACS data shown below.

Voting Age Citizen by Race/Ethnicity - Department of Justice (DOJ) Categories											
District	Count	% Hispanic (All Races)	Not Hispanic (NH) White (Single Race)	African American or NH African American/ White	NH Asian or NH Asian/White	American Indian or NH American Indian/ White	NH Pacific Islander or NH Pacific Islander/ White	NH Other Race/ Ethnicity (where more than 1 minority race is listed)	Count	% NH Other Race/ Ethnicity (where more than 1 minority race is listed)	
1	946,606	565,220	59.7	156,577	16.5	35,638	3.8	179,382	19.0	3,363	0.4
2	962,806	327,346	34.0	168,753	17.5	346,836	36.0	99,770	10.4	3,087	0.3
3	1,184,603	282,120	23.8	705,163	59.5	59,097	5.0	121,411	10.2	4,913	0.4
4	1,206,066	395,889	32.8	493,509	40.9	91,947	7.6	201,069	16.7	6,420	0.5
5	1,251,551	296,058	23.7	648,101	51.8	86,542	6.9	201,663	16.1	6,744	0.5
TOTALS	5,551,632	1,856,633	33.6	2,172,103	39.1	620,060	11.2	803,295	14.5	24,527	0.4
										13,371	0.2
										33,386	0.6
										100	100

## NOTES:

1. The data source for the percentages of the voting age citizen population by Race/Ethnicity in this table is the American Community Survey (ACS). The ACS is an ongoing statistical survey by the U.S. Census Bureau, sent to approximately 250,000 addresses monthly (or 3 million per year). ACS estimates are based on data collected from January 1, 2005 to December 31, 2009, and are not 2010 Census data. The percentages of the voting age citizen population by Race/Ethnicity from the ACS were applied to the 2010 Census counts of the voting age population at the census block level to obtain estimates of the voting age citizen population by Race/Ethnicity as of April 1, 2010.
2. The **Voting Age Citizen** column depicts each citizen, age 18 and older, being counted only once - even multi-race persons.
3. The Department of Justice defined a set of 8 exclusive race/ethnicity population categories; persons are counted once in their applicable DOJ category.
4. The **COUNT** columns contain voting age citizen population totals for each district, and for DOJ categories within each district.
5. The **%** columns contain voting age citizen population percentages for each DOJ category within each district. TIP: Read these percentages across.
6. American Indian population includes Alaska Native; Pacific Islander population includes Native Hawaiian.